

NHS Ayrshire & Arran



Meeting:	Ayrshire and Arran NHS Board
Meeting date:	Monday 8 June 2026
Title:	Pharmacy Practices Committee Annual Report 2025-2026
Responsible Director:	Craig McArthur, Director of East Ayrshire Health and Social Care Partnership
Report Author:	Anne Shaw, Primary Care Manager Pharmacy & Optometry

1. Purpose

This is presented to the Board for:

- Decision

This paper relates to:

- Legal requirement
- Local policy

This aligns to the following NHSScotland quality ambition(s):

- Safe
- Effective
- Person Centred

This supports the following Corporate Objectives:

- **Better Value** – Delivering innovative and sustainable services for everyone
- **Better Health** – Supporting you to live a healthier life
- **Better Care** – Improving your experience of care

2. Report summary

2.1 Situation

The Pharmacy Practices Committee (PPC) is a devolved decision making Committee of the Ayrshire and Arran Health Board. This Committee considers and decides upon applications received for new Community Pharmacies in the area. The PPC provides an assurance report annually which sets out the activities of the Committee over the past year in discharging its remit. Board members are asked to note the annual report and approve the Terms of Reference for 2026/27 which has been carried forward with no changes from 2025/26 when it was last updated.

2.2 Background

The Pharmacy Practices Committee (PPC) annual report is part of the governance process for the NHS Board to provide assurance that the Committee has fulfilled their remit.

2.3 Assessment

This report details the membership of the Pharmacy Practices Committee and provides information on the activities of the Committee in the past year.

Key Points

- Changes to the current Pharmacy Practices Committee membership
- Activities undertaken by the Committee during the year 2025-2026

2.3.1 Quality/patient care

Ensuring governance in monitoring the Pharmacy Practices Committee has successfully delivered its remit in supporting the effective access and delivery of quality, patient centred services.

2.3.2 Workforce

This assurance report has no workforce implications for the organisation and highlights joint working across the NHS Board, Independent Contractors and lay members of the Committee.

2.3.3 Financial

There are no financial implications.

2.3.4 Risk assessment/management

The annual report process ensures assessment of the committee.

2.3.5 Equality and diversity, including health inequalities

Not required.

2.3.6 Best value

This paper supports Best Value across the following themes.

- Governance and accountability
- Performance management

2.3.7 Other impacts

No other relevant impacts

2.3.8 Communication, involvement, engagement and consultation

Not required.

2.3.9 Route to the meeting

The annual report has not been previously considered by any other groups as part of its development as the PPC is a directly devolved decision making Committee of the Board.

2.4 Recommendation

Board Members are asked to

- receive the report
- note the progress of the Pharmacy Practices Committee 2025-2026
- approve the Terms of Reference for 2025-2026, noting that there is no change from the previous year

3. List of appendices

Appendix 1 - Pharmacy Practices Committee Annual report 2025 -2026

Appendix 2 - Pharmacy Practices Committee Terms of Reference

Annual Report for Pharmacy Practices Committee 2025 - 2026

1. Introduction

- 1.1 The report sets out the activities of the Pharmacy Practices Committee during 2025- 2026 and how it has fulfilled its remit.

2. Remit

- 2.1 The Committee's Terms of Reference are detailed in Appendix 2 of this paper.

3. Membership

- 3.1 The membership of the Committee is defined in The National Health Service (Pharmaceutical Services) (Scotland) Regulations 2009 as amended and detailed in the attached terms of reference of the Committee.
- 3.2 The Pharmacy Practices Committee is chaired by Ms Linda Semple, Non-Executive member of the Board and Mrs Jean Ford, Non-Executive member of the Board is the Deputy Chair. Mr Marc Mazzucco who is also a Non-Executive member of the Board has been appointed as a second Deputy Chair as necessary with training to be arranged prior to any involvement.
- 3.3 The current pharmacy contractor and non-contractor representatives on the Committee during 2025-2026 were:

Alyson Stein	(Pharmacy Non Contractor Member)
Alan McGeer	(Pharmacy Non Contractor Member)
David Noon	(Pharmacy Contractor Member)
John Connelly	(Pharmacy Contractor Member)
Stuart Burns	(Pharmacy Contractor Member)
Mo Ameen	(Pharmacy Contractor Member)
Sam Falconer	(Pharmacy Contractor Member)
Kerr Maconochie	(Pharmacy Contractor Member)

- 3.4 Following a successful recruitment campaign for Pharmacy Non Contractor members the following new members were appointed as of 1st January 2026 and are awaiting training:

Amy Kerr	(Pharmacy Non Contractor Member)
Anisa Haleem	(Pharmacy Non Contractor Member)
Nicholas McPartland	(Pharmacy Non Contractor Member)
Shannon Ormsby	(Pharmacy Non Contractor Member)
Sylvhanna Horne	(Pharmacy Non Contractor Member)

3.5 The current Public Committee (Lay) members on the Committee are:

Margaret Clark
Christopher Hoult
James Smith
Jacqueline Morris

3.6 Representatives from other Health Board areas continue to be co-opted to NHS Ayrshire & Arran to ensure that, if there is a requirement for a hearing to be reconvened and there is a shortage of available members that these can continue to be heard by an independent panel and consist of

- John Woods (Public Committee (Lay) Member – Greater Glasgow and Clyde)
- Yvonne Williams (Pharmacy Contractor Member - Lanarkshire)

4. Meetings

4.1 The Committee met on 2 occasions in May 2025 and August 20025 in person for a full hearing, details are noted below:-

4.2 May 2025 – Application for a proposed new pharmacy in Ayr. Application not granted, appealed by the applicant and subsequently dismissed by the National Appeal Panel.

4.3 August 2025 – Application for a proposed new pharmacy in Kilmarnock. Application not granted, appealed by the applicant and subsequently dismissed by the National Appeal Panel.

5. Committee Activities

5.1 Normally the Committee would meet four times per year but this was not possible this year due to the second Judicial Review process delaying the processing of the approved application and opening of Monkton Pharmacy as detailed below in paragraph 6, which caused delays to the processing of routine applications.

5.2 Further delays to the processing of routine applications was caused following the completion of a joint consultation for a proposed pharmacy in Cumnock which was withdrawn by the applicant and did not proceed to the formal application stage.

5.3 A joint consultation has just completed and an application is currently awaited with the Committee expected to meet for a PPC hearing late April/May. Two further expressions of interest are in consultation with a view to commencing joint consultations in the near future.

5.4 Two applications for a minor relocation have been received and are currently in progress.

6. Judicial Review

- 6.1 June 2022 - Application for a proposed new pharmacy in Monkton. The application was granted but was appealed and the panel requested by National Appeal Panel to reconvene to clarify its decision. The Pharmacy Practice Committee issued a new decision with greater clarity and the application was granted. This decision was subsequently appealed which was then dismissed by the National Appeal Panel. A judicial review hearing took place in March 2023 at the decision of the National Appeal Panel.
- 6.2 September 2023 – The outcome of the judicial review supported the Pharmacy Practice Committee’s decision and the dismissal of the appeal by the National Appeal Panel. The judicial review outcome was not appealed and therefore the decision to grant a new pharmacy in Monkton was upheld and the development is currently in progress.
- 6.3 Following review of the judicial review decision, it was noted that there were no changes required to the current processes in place surrounding proposed pharmacy applications. The Primary Care Management Pharmacy Team was commended by the legal team representing the Board for their attention to detail in both their processes and presentation of documents.
- 6.4 September 2024 - A subsequent new judicial review was raised regarding processing the approved application for a new pharmacy in Monkton against the Health Board. A judicial review hearing took place at the Court of Session on 21 February 2025 whereby the court ruled in favour of the Health Board.
- 6.5 March 2025 – The outcome of the second judicial review supported the processing of the approved application for a new pharmacy in Monkton by the Health Board. The judicial review outcome was not appealed and therefore the decision to grant a new pharmacy in Monkton was upheld and Monkton Pharmacy opened to the general public on 1st May 2025.
- 6.6 Following review of the judicial review decision, it was noted that there were no changes required to the current processes in place surrounding proposed pharmacy applications. The Primary Care Management Pharmacy Team was again commended by the legal team representing the Board for their attention to detail in both their processes and presentation of documents.

7. Priorities for 2026/2027

- 7.1 The priority of the Committee for the next 12 months, is to proceed with hearings and progress applications working with the Primary Care Team in addressing the backlog of applications. These have been delayed as a result of Covid-19 pandemic and subsequent judicial reviews.
- 7.2 There will also be a focus on arranging training for the newly appointed members of the Committee during 2026 following the current 3 year term coming to an end on 31 December 2025 to ensure succession planning following any subsequent resignations.

8. Chair's Comments

- 8.1 It was reassuring to have a year when it was possible to begin hearing applications once again in person. I would like to repeat my comments from the last report thanking, Anne Shaw, Primary Care Manager (Pharmacy and Optometry) and Carolyn Dickson, Assistant Primary Care Manager (Pharmacy and Optometry) and their support staff for their significant hard work and continued commitment that they bring, to the challenges of keeping the Pharmacy Practices Committee processes running smoothly and effectively.

There are many applications at various stages of maturity and the team are, once again, working tirelessly to speed them through the process. I would like to thank Jean Ford for her work as Vice Chair in deputising and providing a much-needed extra pair of hands when applications are to be heard.

2026-27 promises to be equally challenging. The outcome of the second Judicial Review regarding Monkton also found in the Boards favour noting that 'The Board did not err in law', however responding to repeated legal challenges by the petitioner not only significantly halted progress in processing a granted pharmacy application, it took a lot of time, energy and extensive work for the team. The Board (Pharmacy Admin Team) was again highly commended and thanked by the KC and legal team representing the Board for their attention to detail in their processes, content, diligence and presentation of information and documents and Monkton Pharmacy finally opened to the general public on 1st May 2025.

I commend this report to the NHS Board.

Linda Semple, Non-Executive
Chair – Pharmacy Practices Committee
7th April 2026

**Pharmacy Practices Committee
Committee effectiveness checklist for 2025/2026**

The Role and Work of the Committee	Yes / No / NA	Comments
The Committee has a clear understanding of its role and authority as set out in its terms of reference.	Yes	
The Committee undertakes an annual review of its remit and terms of reference and submits to the NHS Board for approval.	Yes	
The Committee has been provided with sufficient membership, authority and resources to perform its role effectively and independently?	Yes	
In discharging its role, the focus of The Committee is on a devolved decision making Committee of the Health Board which decides on applications received for proposed new Community Pharmacies in the area.	Yes	
Pharmacy Practices Committee - The Committee discharges its role to provide assurance that systems and procedures are in place to make decisions on applications received for proposed new Community Pharmacies in the area in accordance with regulation 7 of the Health Board (membership and Procedure) (Scotland) Regulations 2001(a) and the provisions of Schedule 4 (the National Health Service (Pharmaceutical Services) (Scotland) Regulations 2009, as amended).	Yes	
The Committee regularly reviews the strategic risks relevant to its remit and seeks assurance on mitigating controls and actions	Yes	
The Committee identifies further risk for consideration and escalation from the papers presented and discussion.	Yes	
The committee receives internal audit reports relevant to its remit and monitors progress against recommendations.	NA	The Committee receives feedback from the National Appeal Panel regarding appeals received.

The Committee has visibility of the mechanisms that are in place to monitor all aspects of its remit.	Yes	
The work of the Committee enables it to assure the Board that policies and procedures which are monitored, as relevant to the Committee's remit, are robust.	Yes	
The Committee links well with other Board committees and the Board itself, and opportunities are taken to share information, learning and good practice.	Yes	
The Committee produces an annual work plan.	No	The Committee identifies priorities for each year in its Annual Report as workload is dependent on applications received.
The Committee periodically assesses its own effectiveness.	Yes	
Committee Meetings, Support and Information	Yes / No / NA	Comments
The Committee has a designated secretariat	Yes	Support provided from the Primary Care Management Team and minuting services are provided by Scottish Health Services Centre
The committee meets regularly, at least four times a year, and this is set out in the Terms of Reference.	No	The Committee will meet four times per year as a minimum and as further required on receipt of competent applications for new pharmacy contracts.
The scheduling of those meetings is appropriate to meet the body's business and governance needs	Yes	
The length of Committee meetings is appropriate to allow the Committee to discharge its role.	Yes	
Papers presented to the Committee are of a high standard and an effective format and ensure that members have access to appropriate information	Yes	
The Committee receives adequate information in relation to national policy and direction to enable it to fulfil its role and responsibilities.	Yes	

The Committee agenda is well managed and ensures that all topics within the remit are considered.	Yes	
The agenda and papers are circulated in advance of meetings to allow adequate preparation by committee members and attendees.	Yes	
Minutes are prepared and circulated as set out in the Terms of Reference.	Yes	Minuting Services for Hearings are currently provided by Scottish Health Services Centre
The Committee provides an effective annual report on its own activities.	Yes	
An action log/matters arising are well managed and indicate who is to perform what and by when.	NA	A briefing is prepared for each hearing
Committee Membership and Dynamics	Yes / No / NA	Comments
Chair and Membership of the committee has been agreed by the NHS Board and a quorum set	Yes	Quorum set as per NHS Pharmaceutical Regulations
A Vice Chair of the Committee has been proposed by the Chair and agreed by Committee.	Yes	Vice chair is agreed by the NHS Board chair and appointed by the NHS Board
Membership of the Committee is appropriate with the correct blend of skills, knowledge and experience.	Yes	
All members of the Committee contribute to its deliberations on an informed basis.	Yes	Only members entitled to vote are Public Committee (Lay) Members with the exception of when there is an equality of votes then the Chair shall have the casting vote.
Committee members are offered an appropriate induction on joining and development opportunities to support them in undertaking their role.	Yes	CLO Training is provided for new members and shadowing opportunities to observe
The leadership of the Committee by the Committee Chair is effective and supports input from all members.	Yes	
Committee members attend meetings on a regular basis and if not this is reported to the Board Chair for action.	NA	Committee members are selected to ensure the Committee will be quorate to determine pharmacy applications

The Accountable Officer and other senior officers normally attend the committee as considered appropriate, as noted in the terms of reference.	NA	
Support provided to the Committee by executives and senior management is appropriate.	Yes	

Pharmacy Practices Committee Terms of Reference

1. Introduction

The Board shall in accordance with regulation 7 of the Health Boards (membership and Procedure)(Scotland) Regulations 2001(a) and the provisions of Schedule 4 (The National Health Service (Pharmaceutical Services)(Scotland) Regulations 2009, as amended) establish a committee (to be known as “the Pharmacy Practices Committee.)

2. Membership (Para 3 of Schedule 4)

The Pharmacy Practices Committee shall consist of seven members:

Chair

“one shall be the chair appointed as such by the Board; the chair shall be a member of the Board but shall not be an officer of the Board nor shall the chair be, nor previously have been, a doctor, dentist, ophthalmic optician or pharmacist or the employee of a person who is a doctor, dentist, ophthalmic optician or pharmacist;”

Pharmacist Members

“one shall be a pharmacist whose name is not included in any pharmaceutical list and who is not the employee of a person whose name is so listed; and such pharmacist shall be appointed by the Board from persons nominated by the Area Pharmaceutical Committee;”

“two shall be pharmacists each of whom is included in a pharmaceutical list or is an employee of a person whose name is so listed; and each shall be appointed by the Board from persons nominated by the Area Pharmaceutical Committee;”

Lay Members

“three shall be persons appointed by the Board otherwise than from the members of the Board but none shall be nor previously have been a doctor, dentist, ophthalmic optician or a pharmacist, or an employee of a person who is a doctor, dentist, ophthalmic optician or pharmacist.”

Where the premises that are the subject of the application are located in the same neighbourhood as premises from which a dispensing doctor dispenses then the PPC shall have an additional member appointed by the Board from persons nominated by the Area Medical Committee – A GP Representative.

Deputy PPC Members

“Persons to act as deputies for, and corresponding in number to, each of those categories of person appointed shall, provided they satisfy the criteria specified in that sub-paragraph, be appointed by the Board and in the absence of any of

those persons a deputy from the appropriate category shall be entitled to act in the absent person's place."

Term of office – three years

3. Quorum

The Committee will be quorate with 5 members present.

- The chair, or person acting as chair
- One Non-Contractor Pharmacist
- One Contractor Pharmacist
- Two Lay Members

4. Reporting Arrangements

The Pharmacy Practices Committee shall within ten working days of taking its decision give written notification of it to the Board with reasons for that decision. **The Chief Executive, on behalf of the Board, accepts the notification of the PPC decision.**

The Board shall, within five working days of having been notified, by the PPC, intimate to the applicant and the other persons the decision on the application, the reasons for it, and any right of appeal applicable.

5. Role and Function

The Pharmacy Practices Committee shall on behalf of the Board exercise the functions of the Board in terms of regulation 5(10) and paragraph 3 of Schedule 3 (2009 Pharmacy Regulations as amended).

Consider a New Pharmacy contract, having regard to:

- Pharmaceutical services already provided in the neighbourhood of the premises named in the application by persons whose names are included in a pharmaceutical list;
- Pharmaceutical services to be provided in the neighbourhood at these premises by any person whose name is included in the provisional pharmaceutical list;
- Any representations received by the Board under paragraph 1: The Board shall within 10 working days of receiving an application to which regulation 5 (10) applies, given written notice of the application to:
 - (a) the Area Pharmaceutical Committee;
 - (b) the Area Medical Committee;
 - (c) any person whose name is included in the pharmaceutical list or the provisional pharmaceutical list and whose interests may, in the opinion of the Board, be significantly affected if the application were granted;
 - (d) any Board whose boundary is within two kilometres of the proposed premises, and any person or body so notified may, within 30 days from the date on which the notification was sent to such person or body, make written representations about the application to the Board.
- Any information available to the Board which, in its opinion, is relevant to the consideration of the application

- Any responses received following consultation in accordance with paragraph 2: Any Board which is notified under sub-paragraph (1)(d) above shall, within ten working days, give written notice of the application to –
 - (a) its Area Pharmaceutical Committee
 - (b) its Area Medical Committee
 - (c) any person whose name is included in its pharmaceutical list or the provisional pharmaceutical list and whose interests may, in the opinion of the said Board be significantly affected if the application were granted, and any person so notified may, within 30 days from the date on which the notification was sent to the said Board make written representations to the Board to whom the application was made.

6. Objectives

The Pharmacy Practices Committee shall on behalf of the Board exercise the functions of the Board in terms of regulation 5(10); An application made in any case other than one to which paragraph (3) or(4) applies shall be granted by the Board, after the procedures set out in Schedule 3 have been followed, only if it is satisfied that the provision of pharmaceutical services at the premises named in the application is necessary or desirable in order to secure adequate provision of pharmaceutical services in the neighbourhood in which the premises are located by persons whose names are included in the pharmaceutical list, and paragraph 3 of Schedule 3; Determination of Applications, as above.

7. Voting

Every application considered by the PPC shall be considered by all members present, but shall be determined only by a majority of votes of the members present who are entitled to vote. Only those appointed under paragraph 3(1)(c) (Lay Members) are entitled to vote. The Chair shall not be entitled to vote except where there is an equality of votes of the other persons present, in which case the chair shall have the casting vote.

8. Agendas and Papers

Agenda and Papers are prepared in accordance with the structure of the Pharmacy Practices Committee and are provided to the Committee, the applicant and any other interested party in advance of the hearing.

9. Frequency of Meetings

The Committee will meet four times per year as a minimum and as further required on receipt of a competent application for a new pharmacy contract.

10. Support

Support will be provided from the Primary Care Management Team.

11. Review

The Terms of Reference will be reviewed on an annual basis, or as required by new Regulations coming into force.

Version:	Date:	Summary of Changes:	Approved by
01.0	Feb-2013	First published	
01.1	April 2014	Reviewed by Anne Shaw Primary Care Manager- Pharmacy No change	
01.2	April 2015	Reviewed by Anne Shaw Primary Care Manager- Pharmacy No change	
01.3	April 2016	Reviewed by Anne Shaw Primary Care Manager- Pharmacy No change	
01.4	April 2017	Reviewed by Anne Shaw Primary Care Manager- Pharmacy No change	
01.5	April 2018	Reviewed by Anne Shaw Primary Care Manager - Pharmacy No change	
01.6	April 2019	Reviewed by Anne Shaw Primary Care Manager- Pharmacy No change	
01.7	April 2020	Reviewed by Anne Shaw Primary Care Manager- Pharmacy No change	
02.0	April 2021	Reviewed by Anne Shaw Primary Care Manager- Pharmacy and Shona McCulloch Head of Corporate Governance Reformatted order of sections in line with Board governance committees	NHS Board 2021
03.0	April 2022	Reviewed by Anne Shaw Primary Care Manager – Pharmacy. No change	
04.0	May 2022	Change to Terms of Reference – item 9 updated to reflect that PPC will meet four times per year as a minimum. Previously committee only met as required on receipt of a competent application.	NHS Board 23/05/2023
04.1	April 2023	Reviewed by Anne Shaw Primary Care Manager – Pharmacy. No change	NHS Board 2023
04.2	February 2024	Reviewed by Anne Shaw Primary Care Manager – Pharmacy. No change	NHS Board 2024
04.3	February 2025	Reviewed by Anne Shaw Primary Care Manager – Pharmacy. No change	NHS Board 2025
04.4	March 2026	Reviewed by Anne Shaw Primary Care Manager – Pharmacy. No change	NHS Board 2026